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COMMONWEALTH OF VIRGINIA

September 8, 2016 10:00 AM House Room C General Assembly Building, Richmond, Virginia

## Meeting of the RECORDS Subcommittee of the FOIA Council

Proposed Agenda

- 1. Call to order and introduction of subcommittee members.
- 2. Continue implementation of subcommittee work plan: old business. *The following agenda items are carried over from the last meeting of the Subcommittee:* 
  - Audit exemption--2.2-3705.3 (7). **FYI.** At the Subcommittee's April meeting certain interested parties representing the Auditor of Public Accounts, the Office of the State Inspector General, and the Joint Legislative Audit and Review Committee indicated that they were not sure that the language of the current exemption accurately covered the activities of their agencies. Representatives of these agencies plan to make a presentation to the Subcommittee at its next meeting on September 29, 2016.
  - Comparison draft re: public safety exemptions. **FYI.** Last year the Subcommittee considered a draft prepared by staff based on a chart comparing several public safety exemptions found in § 2.2-3705.2, including subdivisions 2 (portions of engineering and construction drawings and plans), 4 (terrorism and cybersecurity plans), 6 (security of governmental facilities, buildings, and structures, and safety of persons using them), and 14 (Statewide Agencies Radio System (STARS) or any other similar local or regional public safety communications system). The draft was written to consolidate similar language and eliminate redundancies. Homeland Safety and Resilience Staff Director Shawn Talmadge was present at the last meeting of the Subcommittee. The Subcommittee recommended referring this draft to the FOIA Council without recommendation.
  - Letters of recommendation/personnel records **FYI.** The Subcommittee previously identified a discrepancy between the way letters of recommendation are treated in regard to students or employees of educational agencies or institutions (subdivision 2 of  $\S$  2.2-3705.4), other public employees under the

personnel records exemption (subdivision 1 of § 2.2-3705.1), and all data subjects under the Government Data Collection and Dissemination Practices Act (subsection B of § 2.2-3806). The Subcommittee directed staff to prepare a draft that would reconcile these provisions such that letters of recommendation would be exempt from mandatory disclosure in all cases. The Subcommittee also directed staff to prepare a definition of "personnel records." After discussion of the draft and suggestions from interested parties at its last meeting, the Subcommittee directed staff and interested parties to meet as a workgroup to discuss these issues in greater depth and report back to the Subcommittee. The workgroup met on July 14, August 4, and September 7, 2016.

- Global language change. **FYI.** Last year the Subcommittee recommended replacing language that appears in multiple existing exemptions that states that "nothing ... shall prohibit" disclosure or release of records. Recognizing that FOIA generally does not prohibit release, the Subcommittee recommended replacing that phrasing with language stating that "nothing ... shall authorize withholding" or other language indicating an affirmative duty to disclose. However, it has come to the attention of staff that such a global change may have unintended consequences, and therefore reconsideration of this recommendation is necessary. The Subcommittee at its last meeting asked staff to again contact agencies whose exclusions have been affected by these changes so that the Subcommittee might hear directly from them. Staff has sent a second letter to the affected agencies asking for responses by September 28, 2016. Staff will provide a summary of the agency responses at the September 29, 2016 of the Records Subcommittee.
- 3. Continue implementation of subcommittee work plan:
  - Review of § 2.2-3706--Disclosure of criminal records; limitations. As a reminder, this section was the subject of review by the Criminal Records Subcommittee from 2010 through 2012, which resulted in clarifying legislation passed by the 2013 Session of the General Assembly as a recommendation of the FOIA Council (SB 1264).
  - Review of § 2.2-3704-- Public records to be open to inspection; procedure for requesting records and responding to request; charges; transfer of records for storage, etc.
  - Review of § 2.2-3701--Definitions. *Definition of "public record;"* whether to define "custodian."
- 4. Public Comment.
- 5. Discussion.
- 6. Future meeting dates. Reminder: The next Subcommittee meeting will be held at 10:00 AM on Thursday, September 298, 2016 in House Room D. Please note that Delegate LeMunyon has directed the Subcommittees to complete their work before the Monday, October 17, 2016 meeting of the FOIA Council. Please bring your calendars.

## 7. Adjournment.

## **Subcommittee Members**

Christopher Ashby, Chair Ed Jones, Vice-Chair Stephanie Hamlett Shawri King-Casey Marisa Porto Mark Vucci

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